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H.347

Introduced by Representatives Sibia of Dover, Carr of Brandon, Chesnut-Tangerman of Middletown Springs, Forguites of Springfield, LaLonde of South Burlington, McCormack of Burlington, Parent of St. Albans Town, and Yantachka of Charlotte

Referred to Committee on

Date:

Subject: Telecommunications; plan; surveys and assessments

Statement of purpose of bill as introduced: This bill proposes to enhance the survey and assessment requirements necessary for preparation of the State Telecommunications Plan.

An act relating to the State Telecommunications Plan

It is hereby enacted by the General Assembly of the State of Vermont:

~~Sec. 1. 30 V.S.A. § 202d is amended to read:~~

~~§ 202d. TELECOMMUNICATIONS PLAN~~

~~(a) The Department of Public Service shall constitute the responsible planning agency of the State for the purpose of obtaining for all consumers in the State stable and predictable rates and a technologically advanced telecommunications network serving all service areas in the State. The~~

1 Department shall be responsible for the provision of plans for meeting  
2 emerging trends related to telecommunications technology, markets, financing,  
3 and competition.

4 (b) The Department shall prepare a Telecommunications Plan for the State.  
5 The Department of Innovation and Information, the Agency of Commerce and  
6 Community Development, and the Agency of Transportation shall assist the  
7 Department in preparing the Plan. The Plan shall be for a 10-year period and  
8 shall serve as a basis for State telecommunications policy. Prior to preparing  
9 the Plan, the Department shall prepare:

10 (1) ~~an~~ An overview, looking 10 years ahead, of future requirements for  
11 telecommunications services, considering services needed for economic  
12 development, technological advances, and other trends and factors which, as  
13 determined by the Department of Public Service, will significantly affect State  
14 telecommunications policy and programs;

15 (2) ~~a survey~~ One or more surveys of Vermont residents and businesses,  
16 conducted in cooperation with the Agency of Commerce and Community  
17 Development to determine what telecommunications services are needed now  
18 and in the succeeding ~~ten~~ 10 years, generally, and with respect to the following  
19 specific sectors in Vermont;

20 (A) the educational sector, with input from the Secretary of  
21 Education,

1 ~~(B) the health care and human services sectors, with input from the~~  
2 Commissioner of Health and the Secretary of Human Services;

3 (C) the public safety sector, with input from the Commissioner of  
4 Public Safety and the Executive Director of the Enhanced 911 Board; and

5 (D) the workforce training and development sectors, with input from  
6 the Commissioner of Labor.

7 (3) ~~an~~ An assessment of the current state of telecommunications  
8 infrastructure;

9 (4) ~~an~~ An assessment, conducted in cooperation with the Department of  
10 Innovation and Information and the Agency of Transportation, of the current  
11 State telecommunications system and evaluation of alternative proposals for  
12 upgrading the system to provide the best available and affordable technology  
13 for use by government; ~~and.~~

14 (5) ~~an~~ An assessment of the state of telecommunications networks and  
15 services in Vermont relative to other states, including price comparisons for  
16 key services and comparisons of the state of technology deployment.

17 (c) In developing the Plan, the Department shall take into account the State  
18 telecommunications policies and goals of section 202c of this title.

19 (d) In establishing plans, public hearings shall be held and the Department  
20 shall consult with members of the public, representatives of

21 ~~telecommunications utilities with a certificate of public good, other providers,~~

1 including the Vermont Electric Power Co., Inc. (VEI CO), and other interested  
2 State agencies, particularly the Agency of Commerce and Community  
3 Development, the Agency of Transportation, and the Department of  
4 Innovation and Information, whose views shall be considered in preparation of  
5 the Plan. To the extent necessary, the Department shall include in the Plan  
6 surveys to determine existing, needed, and desirable plant improvements and  
7 extensions, access and coordination between telecommunications providers,  
8 methods of operations, and any change that will produce better service or  
9 reduce costs. To this end, the Department may require the submission of data  
10 by each company subject to supervision by the Public Service Board.

11 (e) Before adopting a Plan, the Department shall conduct public hearings  
12 on a final draft and shall consider the testimony presented at such hearings in  
13 preparing the final Plan. At least one hearing shall be held jointly with  
14 Committees of the General Assembly designated by the General Assembly for  
15 this purpose. The Plan shall be adopted by September 1, 2014, and then  
16 reviewed and updated as provided in subsection (f) of this section.

17 (f) The Department, from time to time, but in no event less than every  
18 three years, shall institute proceedings to review the Plan and make revisions,  
19 where necessary. The three-year major review shall be made according to the  
20 procedures established in this section for initial adoption of the Plan. For good  
21 cause or upon request by a joint resolution passed by the General Assembly, an

1 ~~interim review and revision of any section of the Plan may be made after~~  
2 conducting public hearings on the interim revision. At least one hearing shall  
3 be held jointly with Committees of the General Assembly designated by the  
4 General Assembly for this purpose.

5 (g) The Department shall review and update the minimum technical service  
6 characteristic objectives not less than every three years beginning in 2017. In  
7 the event such review is conducted separately from an update of the Plan, the  
8 Department shall issue revised minimum technical service characteristic  
9 objectives as an amendment to the Plan.

10 Sec. 2. EFFECTIVE DATE

11 ~~This act shall take effect on passage.~~

*Sec. 1. 30 V.S.A. § 202d is amended to read:*

*§ 202d. TELECOMMUNICATIONS PLAN*

*(a) The Department of Public Service shall constitute the responsible planning agency of the State for the purpose of obtaining for all consumers in the State stable and predictable rates and a technologically advanced telecommunications network serving all service areas in the State. The Department shall be responsible for the provision of plans for meeting emerging trends related to telecommunications technology, markets, financing, and competition.*

*(b) The Department shall prepare a Telecommunications Plan for the State.*

*The Department of Innovation and Information, the Agency of Commerce and Community Development, and the Agency of Transportation shall assist the Department in preparing the Plan. The Plan shall be for a 10-year period and shall serve as a basis for State telecommunications policy. Prior to preparing the Plan, the Department shall prepare:*

*(1) ~~an~~ An overview, looking 10 years ahead, of future requirements for telecommunications services, considering services needed for economic development, technological advances, and other trends and factors which, as determined by the Department of Public Service, will significantly affect State telecommunications policy and programs;*

*(2) ~~a survey~~ One or more surveys of Vermont residents and businesses, conducted in cooperation with the Agency of Commerce and Community Development to determine what telecommunications services are needed now and in the succeeding ~~ten~~ 10 years, generally, and with respect to the following specific sectors in Vermont;*

*(A) the educational sector, with input from the Secretary of Education;*

*(B) the health care and human services sectors, with input from the Commissioner of Health and the Secretary of Human Services;*

*(C) the public safety sector, with input from the Commissioner of Public Safety and the Executive Director of the Enhanced 911 Board; and*

(D) the workforce training and development sectors, with input from the Commissioner of Labor.

(3) ~~an~~ An assessment of the current state of telecommunications infrastructure;

(4) ~~an~~ An assessment, conducted in cooperation with the Department of Innovation and Information and the Agency of Transportation, of the current State telecommunications system and evaluation of alternative proposals for upgrading the system to provide the best available and affordable technology for use by government; ~~and~~.

(5) ~~an~~ An assessment of the state of telecommunications networks and services in Vermont relative to other states, including price comparisons for key services and comparisons of the state of technology deployment.

(c) In developing the Plan, the Department shall take into account the State telecommunications policies and goals of section 202c of this title.

(d) In establishing plans, public hearings shall be held and the Department shall consult with members of the public, representatives of telecommunications utilities with a certificate of public good, other providers, including the Vermont Electric Power Co., Inc. (VELCO), and other interested State agencies, particularly the Agency of Commerce and Community Development, the Agency of Transportation, and the Department of Innovation and Information, whose views shall be considered in preparation of the Plan.

*To the extent necessary, the Department shall include in the Plan surveys to determine existing, needed, and desirable plant improvements and extensions, access and coordination between telecommunications providers, methods of operations, and any change that will produce better service or reduce costs. To this end, the Department may require the submission of data by each company subject to supervision by the Public Service Board.*

*(e) Before adopting a Plan, the Department shall conduct public hearings on a final draft and shall consider the testimony presented at such hearings in preparing the final Plan. At least one hearing shall be held jointly with Committees of the General Assembly designated by the General Assembly for this purpose. The Plan shall be adopted by September 1, 2014, and then reviewed and updated as provided in subsection (f) of this section.*

*(f) The Department, from time to time, but in no event less than every three years, shall institute proceedings to review the Plan and make revisions, where necessary. The three-year major review shall be made according to the procedures established in this section for initial adoption of the Plan. For good cause or upon request by a joint resolution passed by the General Assembly, an interim review and revision of any section of the Plan may be made after conducting public hearings on the interim revision. At least one hearing shall be held jointly with Committees of the General Assembly designated by the General Assembly for this purpose.*



*(g) The Department shall review and update the minimum technical service characteristic objectives not less than every three years beginning in 2017. In the event such review is conducted separately from an update of the Plan, the Department shall issue revised minimum technical service characteristic objectives as an amendment to the Plan.*

*Sec. 2. 30 V.S.A. § 218(c) is amended to read:*

*(c)(1) The Public Service Board shall take any action, including the setting of telephone rates, enabling necessary to enable the State of Vermont and telecommunications companies offering service in Vermont to participate in the Federal Communications Commission telephone federal Lifeline program administered by the Federal Communications Commission (FCC) or its agent and also the Vermont Lifeline program described in subdivision (2) of this subsection. ~~The Board shall set one or more residential basic exchange Lifeline telephone service credits, for those persons eligible to participate in the Federal Communications Commission Lifeline program.~~*

*(2) ~~A person shall be eligible for the Lifeline benefit who meets the Department for Children and Families means test of eligibility, which shall include all persons participating in public assistance programs administered by the Department. The Department for Children and Families shall verify this eligibility, in compliance with Federal Communications Commission requirements.~~*

~~(A) The benefit under this subdivision shall be equal to the full subscriber line charge, plus an amount equal to the larger of:~~

~~(i) 50 percent of the monthly basic service charge, including 50 percent of all mileage charges and, if the Board determines after notice and opportunity for hearing that their inclusion will make Lifeline benefits more comparable in different areas, 50 percent of the usage cost arising from a fixed amount of monthly local usage; and~~

~~(ii) \$7.00 per month;~~

~~(B) provided that in no event shall the amount of the monthly credit exceed the monthly basic service charge, including any standard usage and mileage charges household that qualifies for participation in the federal Lifeline program under criteria established by the FCC or other federal law or regulation shall also be eligible to receive a Vermont Lifeline benefit for wireline voice telephone service. The Vermont Lifeline benefit established under this subdivision shall be set at an amount not to exceed the benefit provided to a household as of October 31, 2017, or \$4.25, whichever is greater, and shall be applied as a supplement to any wireline voice benefit received through participation in the federal Lifeline program. However, in no event shall the aggregate amount of benefits received through the federal and State programs described in this subdivision exceed a household's monthly basic service charge for wireline services, including any standard usage and~~

mileage charges.

~~(3) A person shall also be eligible for the Lifeline benefit who submits to the Commissioner for Children and Families an application containing any information and disclosure of information authorization necessary to process the Lifeline credit. Such application shall be filed with the Commissioner on or before June 15 of each year and shall be signed by the applicant under the pains and penalties of perjury. A person shall be eligible who is 65 years of age or older whose modified adjusted gross income as defined in 32 V.S.A. § 6061(5) for the preceding taxable year was less than 175 percent of the official poverty line established by the federal Department of Health and Human Services for a family of two published as of October 1 of the preceding taxable year. A person shall be eligible whose modified adjusted gross income as defined in 32 V.S.A. § 6061(5) for the preceding taxable year was less than 150 percent of the official poverty line established by the federal Department of Health and Human Services for a family of two published as of October 1 of the preceding taxable year. In the case of sickness, absence, disability, excusable neglect, or when, in the judgment of the Secretary of Human Services good cause exists, the Secretary may extend the deadline for filing claims under this section. The provisions of 32 V.S.A. § 5901 shall apply to such application. The Secretary of Human Services shall perform income verification. Upon enrollment in the program, and for each period of renewal,~~

~~such participant shall receive the credit for 12 ensuing months.~~

~~(A) The benefit under this subdivision shall be equal to the full subscriber line charge, plus an amount equal to the larger of:~~

~~(i) 50 percent of the monthly basic service charge, including 50 percent of all mileage charges and, if the Board determines after notice and opportunity for hearing that their inclusion will make Lifeline benefits more comparable in different areas, 50 percent of the usage cost arising from a fixed amount of monthly local usage; and~~

~~(ii) \$7.00 per month.~~

~~(B) The amount of the monthly credit pursuant to subdivision (A) of this subdivision (3) shall not exceed the monthly basic service charge, including any standard usage and mileage charges company designated as an eligible telecommunications carrier by the Board pursuant to 47 U.S.C. § 214(e) shall verify an applicant's eligibility for receipt of federal or State Lifeline benefits as required by federal law or regulation or as directed by the Vermont Agency of Human Services, as applicable. The Agency shall provide the FCC or its agent with categorical eligibility data regarding an applicant's status in qualifying programs administered by the Agency.~~

~~(4) Notwithstanding any provisions of this subsection to the contrary, a subscriber who is enrolled in the Lifeline program and has obtained a final relief from abuse order in accordance with the provisions of 15 V.S.A. chapter~~

~~21 or 33 V.S.A. chapter 69 shall qualify for a Lifeline benefit credit for the amount of the incremental charges imposed by the local telecommunications company for treating the number of the subscriber as nonpublished and any charges required to change from a published to a nonpublished number. Such subscribers shall be deemed to have good cause by the Secretary of Human Services for the purpose of extending the application deadline in subdivision (3) of this subsection. For purposes of As used in this section, “nonpublished” means that the customer’s telephone number is not listed in any published directories, is not listed on directory assistance records of the company, and is not made available on request by a member of the general public, notwithstanding any claim of emergency a requesting party may present. The Department for Children and Families shall develop an application form and certification process for obtaining this Lifeline benefit credit. ~~Upon enrollment in the program, such participant shall receive the Lifeline benefit credit until the end of the calendar year. Renewals shall be for a period of one year.~~~~

**Sec. 3. LIFELINE ELIGIBILITY AND PARTICIPATION; REPORT**

On or before January 1, 2019 and annually thereafter for the next three years, the Commissioner for Children and Families, in consultation with the Commissioner of Public Service, shall file a report with the General Assembly describing the eligibility and participation rates in Vermont with respect to both the federal and State Lifeline programs. The first report shall include the

number of persons 65 years of age or older who became ineligible for the federal and State Lifeline programs pursuant to the repeal of the State-specific eligibility criteria.

*Sec. 4. CONSUMER EDUCATION AND OUTREACH; REPORT*

(a) On or before September 15, 2017, the Commissioner for Children and Families and the Commissioner of Public Service, with input and assistance from representatives of various advocacy groups, including AARP, Inc., shall prepare and distribute one or more notices for distribution to Vermonters, particularly persons 65 years of age or older, who are eligible to participate in the Lifeline program according to the Department for Children and Families' data. The notices shall describe the criteria for eligibility and the process necessary for such participation. With input and assistance from the same advocacy groups' representatives, the Commissioners shall engage, on or before October 31, 2017, in other education and outreach efforts designed to increase participation in the Lifeline program, with particular focus on eligibility through the Supplemental Nutrition Assistance Program (SNAP). In addition, education and outreach efforts shall be targeted to persons age 65 years or older who are eligible for the Lifeline program pursuant to the State-specific eligibility criteria that will be repealed effective November 1, 2017. Beginning on November 1, 2017, the Commissioners shall cooperate, to the extent necessary, with outreach efforts

conducted by eligible telecommunications carriers and the FCC or its agent.

(b) On or before September 15, 2017, the Commissioner for Children and Families, with input from the Commissioner of Public Service, shall file a report with the General Assembly describing the specific efforts made to identify persons age 65 or older who might be at risk of losing eligibility for Lifeline because of the elimination of State-specific eligibility criteria and to inform them of alternative means of obtaining Lifeline eligibility under the new federal criteria and summarizing the results of such outreach efforts.

*Sec. 5. EFFECTIVE DATES*

This act shall take effect on passage, except that Sec. 2 (Lifeline eligibility and administration) shall take effect on November 1, 2017.